# **Council SUMMONS AND AGENDA**

DATE: Thursday 13 November 2014

- TIME: 7.30 pm
- VENUE: Council Chamber, Harrow Civic Centre

All Councillors are hereby summoned to attend the Council Meeting for the transaction of the business set out.

Hugh Peart Director of Legal and Governance Services

Despatch Date: [5 November 2014]



# PRAYERS

The Mayor's Chaplain, His Grace Srutidharma das, will open the meeting with Prayers.

### 1. COUNCIL MINUTES (Pages 1 - 8)

That the minutes of the Extraordinary meeting and ordinary meeting held on 24 July 2014 be taken as read and signed as correct records.

### 2. DECLARATIONS OF INTEREST

To receive declarations of disclosable pecuniary or non pecuniary interests, arising from business to be transacted at this meeting, from all Members of the Council.

### 3. MAYOR'S ANNOUNCEMENTS

To receive any announcements from the Mayor. Information as to recent Mayoral engagements will be tabled.

### 4. **PROCEDURAL MOTIONS**

To receive and consider any procedural motions by Members of the Council in relation to the conduct of this Meeting. Notice of such procedural motions, received after the issuing of this Summons, will be tabled.

### 5. PETITIONS

To receive any petitions to be presented:

- (i) by a representative of the petitioners;
- (ii) by a Councillor, on behalf of petitioners;
- (iii) by the Mayor, on behalf of petitioners.

### 6. PUBLIC QUESTIONS \*

A period of up to 15 minutes is allowed for members of the public to ask questions of members of the Executive, Portfolio Holders and Chairmen of Committees, of which notice has been received no later than 3.00 pm two clear working days prior to the day of this Meeting. Any such questions received will be tabled.

### 7. PETITION - HARROW ARTS CENTRE

A petition containing over 2,000 signatures has been received from the Hatch End Association in relation to Harrow Arts Centre and has the following terms:

"We the undersigned wish to object in the strongest terms to any plans that Harrow Council may put forward to close the Arts Centre in Hatch End. We call upon Harrow Council to retain the existing Arts Centre as a centre of excellence for delivering the Arts, Education, Sport & Leisure to all the residents of Harrow." In accordance with the Council's Petition Scheme, a petition containing more than 2,000 signatures will be considered/ debated by full Council. The Petition meets the threshold of signatures needed to engender a Council debate.

A representative of the Hatch End Association will read the terms of the petition on behalf of the petition signatories. There is a period of one minute allocated to present. A period of ten minutes is permitted for Members to debate the Petition terms and issues.

Following discussion the Council may choose to refer the petition to the Cabinet, a Committee or Corporate Director to determine the matter, taking into account the views expressed by Council.

# 8. LEADER AND PORTFOLIO HOLDERS' ANNOUNCEMENTS

To receive a presentation from the Leader of the Council and Portfolio Holders on business since the last ordinary meeting, followed by a question and answer session. The item is allotted 20 minutes.

# 9. APPOINTMENT OF CHIEF EXECUTIVE (HEAD OF PAID SERVICE)

Recommendation I : Chief Officers' Employment Panel (4 November 2014)

# 10. AMENDMENTS TO THE COUNCIL'S PAY POLICY STATEMENT 2014/15

Report of Interim Head of Paid Service

# 11. PENSION BOARD - DRAFT TERMS OF REFERENCE (Pages 9 - 18)

Report of the Director of Finance and Assurance

# 12. LONDON PENSIONS COLLECTIVE INVESTMENT VEHICLE (Pages 19 - 24)

Recommendation I: Pension Fund Committee (29 July 2014)

# **13.** APPROVAL OF AN UPDATED SET OF FINANCIAL REGULATIONS (Pages 25 - 174)

Report of the Director of Finance and Assurance

### 14. REVISION OF THE CONTRACT PROCEDURE RULES (Pages 175 - 210)

Report of the Interim Head of Paid Service

**15.** LOAN TO HB PUBLIC LAW LTD (Pages 211 - 216)

Report of the Director of Finance and Assurance

16. ADDITION TO CAPITAL PROGRAMME OF EXPENDITURE FUNDED BY GRANT RECEIVED BY THE COUNCIL TO DELIVER INSULATION WORKS IN PRIVATE HOMES UNDER THE TERMS OF THE GREEN DEAL COMMUNITIES FUND (Pages 217 - 236)

Report of the Corporate Director of Community Health and Well Being

# 17. COMMUNITY SAFETY PLAN (Pages 237 - 240)

Recommendation I: Cabinet (18 September 2014)

# **18.** HARROW YOUTH OFFENDING PARTNERSHIP YOUTH JUSTICE PLAN 2014-15 (Pages 241 - 250)

Recommendation I: Overview and Scrutiny Committee (16 September 2014)

Recommendation II: Cabinet (18 September 2014)

### **19. RECOMMENDED CONSTITUTIONAL CHANGES** (Pages 251 - 284)

Report of the Director of Legal and Governance Services

### 20. QUESTIONS WITH NOTICE \*

A period of up to 15 minutes is allowed for asking written questions by Members of Council of a member of the Executive or the Chairman of any Committee:-

- (i) of which notice has been received at least two clear working days prior to the day of this Meeting; or
- (ii) which relate to urgent matters, and the consent of the Executive Member or Committee Chairman to whom the question is to be put has been obtained and the content has been advised to the Director of Legal and Governance Services by 12 noon on the day of the Council Meeting.

Any such questions received will be tabled.

### 21. MOTIONS

The following Motions have been notified in accordance with the requirements of Council Procedure Rule 14, to be moved and seconded by the Members indicated:

# (1) Northwick Park Motion

To be moved by Councillor Anne Whitehead and seconded by Councillor Nitin Parekh.

"This council notes:

• Northwick Park's A & E department has been put under

pressure with the closure of Central Middlesex and Hammersmith A & E's, and it has been reported that Northwick Park Hospital was short of 100 beds.

- Northwick Park Hospital provides vital support for the local community and serves our residents across Harrow.
- This is a time of change and opportunity for healthcare in North West London with the recent announcement that Ealing and Harrow NHS trusts have merged to become London North West Healthcare NHS Trust.
- Harrows' CCG funding allocation is disproportionately low compared to other CCG's in London. Moreover, Harrow CCG is expected to have a programme of cost reductions at comparable levels to CCGs in surplus which further exacerbates these financial inequalities.
- Harrow faces serious health challenges in the near future with winter coming and rates of diabetes in the Borough far exceeding that of the national average.
- The Conservative Government reforms to the NHS have been damaging to the local health service, and led to an increase of waiting times at Northwick Park Hospital.
- The weekday closure of the hugely popular Alexandra Avenue polyclinic is a further major cause of the big rise in A and E admissions.

This council believes:

- That the closures of Hammersmith and Central Middlesex A & E departments have directly led to the current pressures on Northwick Park services.
- Harrow's CCG should receive fair funding relative to other CCGs in London.
- Northwick Park is a valuable resource to Harrow and should be protected and supported whenever possible.
- Members will take every opportunity to promote fairer funding for Harrow CCG.

This council resolves:

- To campaign for more CCG funding for Harrow in NHS England's 'Fundamental Review' of CCG allocations.
- That the Head of Paid Service write to Government

ministers and NHS England, articulating the disproportionally low funding of Harrows' CCG, and demanding a fairer settlement.

- That the Head of Paid Service write to local MPs and Assembly Members to support Northwick Park Hospital in its role as a community asset and in light of its importance to local residents.
- That we will do all we can to support Northwick Park, as its role as a valuable community asset and in light of its importance to local residents."

# (2) **Fairer Grants Motion**

To be moved by Councillor Sachin Shah and seconded by Councillor Kiran Ramchandani.

"This council notes:

- That Harrow Council has to make savings of £75m over the next four years due to cuts being imposed by Conservative Government. This is the equivalent of £850 per household in the Borough.
- Relative to neighbouring Boroughs in North West London Harrow receives a disproportionately small grant; we receive £1,608 per resident whereas neighbouring Brent gets £3,317 - if we got the same as Brent we would be £420m per year better off. We also receive four fifths of the funding allocated to Hillingdon.
- Despite these cuts coming from a Conservative government the opposition has made no attempt to use their influence within their own government to speak up for Harrow, and protect our residents from these cuts.

This council believes

- The unprecedented scale of the £75m of cuts will put enormous pressures on our services and could mean we are unable to fulfil our statutory duties.
- Harrow Council should receive a fair funding from the Conservative Government.
- The Local Conservatives are irresponsible in their failure to lobby their own ministers to get a fairer deal for Harrow.
- The Local Conservatives criticism of the options laid out in the 'Take Part budget' consultation is completely hollow without an admission that is their Conservative

government's failure to properly support Harrow Council, in addition to the £75m of cuts being imposed on Harrow, that is leading to these cuts.

This council resolves

- Harrow Council condemns the £75m of cuts imposed by the Conservative Government on Harrow Council and our residents.
- To campaign for a fairer funding grant for Harrow Council from Central government.
- Harrow Council will continue to be open and honest about the scale of the cuts and the damage they could do to our local communities."

# (3) Councils against Tax Dodging Motion

To be moved by Councillor Jeff Anderson and seconded by Councillor Adam Swersky.

"The council notes:

- It has been estimated that the UK Treasury loses as much as £12 billion to tax dodging by multinational companies every year. Developing countries lose
  - three times more to tax dodging than they receive in aid each year – enough to give a basic education to the 57 million children currently missing out.
- The UK has a particular responsibility to end tax dodging, as it is responsible for 1 in 5 of the world's tax havens in the British Overseas Territories and Crown Dependencies.
- The use of tax havens by UK companies is rife, with 98 of the FTSE 100 companies routinely using tax havens.
- Large multinational companies pay as little as 5% in corporate taxes globally, while smaller businesses pay up to 30%.

This council believes:

- As a local authority we have a duty to provide the best possible public services.
- Our ability to provide quality local services would be significantly enhanced by the increased revenues from the government tackling tax dodging.

- All who benefit from public spending should contribute their fair share.
- The UK must take a lead role in creating a fairer tax system and combating tax dodging.

This council resolves:

• To support the campaign for tax justice, supporting the motion:

"While many ordinary people face falling household income and rising costs of living, some multinational companies are avoiding billions of pounds of tax from a tax system that fails to make them pay their fair share. Local governments in developing countries and the UK alike would benefit from a fairer tax system where multinational companies pay their fair share, enabling authorities around the world to provide quality public services. The UK government must listen to the strength of public feeling and act to end the injustice of tax dodging by large multinational companies, in developing countries and the UK."

# 22. DECISIONS TAKEN UNDER THE URGENCY PROCEDURE - COUNCIL (Pages 285 - 288)

Report of the Director of Legal and Governance Services

# 23. DECISIONS TAKEN UNDER THE URGENCY PROCEDURE BY PORTFOLIO HOLDERS, LEADER AND DEPUTY LEADER, AND THE USE OF SPECIAL PROCEDURE (Pages 289 - 294)

Report of the Director of Legal and Governance Services

# \* Data Protection Act Notice

The Council will audio record items 6 and 20 (Questions with Notice) and will place the audio recording on the Council's website, which will be accessible to all.

[Note: The questions and answers will not be reproduced in the minutes.]